## Joint report of the Chief Executive and the Deputy Chief Executive

# CORPORATE GOVERNANCE ARRANGEMENTS

## 1. <u>Purpose of report</u>

To inform the Committee of action taken to develop and comply with statutory obligations regarding corporate governance and to seek approval of the Annual Governance Statement for inclusion in the Council's published Statement of Accounts for 2019/20.

## 2. <u>Background</u>

The Accounts and Audit Regulations 2015 require authorities to conduct a review, at least once in each financial year, of the effectiveness of its system of internal control and to include an Annual Governance Statement report on the review with its statement of accounts. To support this process, the Council follows proper practice as set out in the CIPFA/SOLACE publication *Delivering Good Governance in Local Government: Framework*. This Framework was initially produced in 2007 with a revised version published in April 2016. More detail about the framework and what it encompasses is given in appendix 1.

Under the Council's Constitution, this Committee is responsible for overseeing the maintenance of the internal control environment and for monitoring and making recommendations regarding the corporate governance arrangements. Appendix 2 sets out the actions the Council has taken during 2019/20 to advance the principles of the Code.

Appendix 3 provides an explanation of the Council's governance arrangements, and an update on the implementation of previously identified improvement actions. It concludes with the draft Annual Governance Statement and the Significant Governance Issues Action Plan for 2020/21. Once approved, it will be signed by the Leader of the Council and the Chief Executive prior to inclusion within the published accounts. The Chief Audit and Control Officer has confirmed that he considers that the current internal control environment is satisfactory such as to maintain the adequacy of the governance framework.

### **Recommendation**

The Committee is asked to:

- 1. RESOLVE that the draft Annual Governance Statement as shown in appendix 3 be approved in principle for inclusion in the Council's Statement of Accounts.
- 2. RESOLVE that responsibility be delegated to the Chief Executive and the Chair of this Committee to make any further amendments deemed necessary.
- 3. NOTE compliance with the Code on Delivering Good Governance in Local Government.

Background papers - Nil

# **APPENDIX 1**

## Background

The CIPFA/SOLACE document *Delivering Good Governance in Local Government: Framework* was published in 2007. In 2012 it was given 'proper practices' status by the Department for Communities and Local Government. Local authorities are under a statutory obligation to follow the published approach unless there are valid reasons for not doing so.

The Framework has since been reviewed and in April 2016 was published with a new set of core principles and sub-principles. There are seven core principles which have been developed to bring them more in line with the principles of open government and to establish a greater focus on outcomes, rather than processes. Each is accompanied by numerous sub-principles which provide a very comprehensive set of arrangements for ensuring that good governance exists within the organisation and is embedded in its day-to-day operations.

The seven core principles and an explanation of the intention behind each one are as follows:

# A. Behaving with integrity, demonstrating strong commitment to ethical values, and respecting the rule of law

Local government organisations are accountable not only for how much they spend, but also for how they use the resources under their stewardship. This includes accountability for outputs, both positive and negative, and for the outcomes they have achieved. In addition, they have an overarching responsibility to serve the public interest in adhering to the requirements of legislation and government policies.

It is essential that, as a whole, they can demonstrate the appropriateness of all their actions across all activities and have mechanisms in place to encourage and enforce adherence to ethical values and to respect the rule of law.

### B. Ensuring openness and comprehensive stakeholder engagement

Local government is run for the public good. Organisations should therefore ensure openness in their activities.

Clear, trusted channels of communication and consultation should be used to engage effectively with all groups of stakeholders, such as individual citizens and service users, as well as institutional stakeholders.

# C. Defining outcomes in terms of sustainable economic, social and environmental benefits

The long-term nature and impact of many of local government's responsibilities mean that it should define and plan outcomes and that these should be sustainable. Decisions should further the organisation's purpose, contribute to intended benefits and outcomes, and remain within the limits of authority and resources. Input from all groups of stakeholders, including citizens, service users and institutional stakeholders, is vital to the success of this process and in balancing competing demands when determining priorities for the finite resources available.

# D. Determining the interventions necessary to optimise the achievement of the intended outcomes

Local government achieves its intended outcomes by providing a mixture of legal, regulatory and practical interventions (courses of action). Determining the right mix of these courses of action is a critically important strategic choice that local government has to make to ensure intended outcomes are achieved.

They need robust decision making mechanisms to ensure that their defined outcomes can be achieved in a way that provides the best trade-off between the various types of resource inputs while still enabling effective and efficient operations.

Decisions made need to be reviewed frequently to ensure that achievement of outcomes is optimised.

# E. Developing the entity's capacity, including the capability of its leadership and the individuals within it

Local government needs appropriate structures and leadership, as well as people with the right skills, appropriate qualifications and mindset, to operate efficiently and effectively and achieve intended outcomes within the specified periods.

A local government organisation must ensure that it has both the capacity to fulfil its own mandate and to make certain that there are policies in place to guarantee that its management has the operational capacity for the organisation as a whole.

Because both individuals and the environment in which an organisation operates will change over time, there will be a continuous need to develop its capacity as well as the skills and experience of individual staff members. Leadership in local government is strengthened by the participation of people with many different types of backgrounds, reflecting the structure and diversity of communities.

# F. Managing risks and performance through robust internal control and strong public financial management

Local government needs to ensure that the organisations and governance structures that it oversees have implemented, and can sustain, an effective performance management system that facilitates effective and efficient delivery of planned services. Risk management and internal control are important and integral parts of a performance management system and are crucial to the achievement of outcomes. Risk should be considered and addressed as part of all decision making activities.

A strong system of financial management is essential for the implementation of policies and the achievement of intended outcomes, as it will enforce financial discipline, strategic allocation of resources, efficient service delivery and accountability.

It is also essential that a culture and structure for scrutiny are in place as a key part of accountable decision making, policy making and review. A positive working culture that accepts, promotes and encourages constructive challenge is critical to successful scrutiny and successful service delivery. Importantly, this culture does not happen automatically; it requires repeated public commitment from those in authority.

# G. Implementing good practices in transparency, reporting and audit to deliver effective accountability

Accountability is about ensuring that those making decisions and delivering services are answerable for them. Effective accountability is concerned not only with reporting on actions completed, but also ensuring that stakeholders are able to understand and respond as the organisation plans and carries out its activities in a transparent manner. Both external and internal audit contribute to effective accountability.

The Council holds members to

# **APPENDIX 2**

The Council's governance arrangements are consistent with the principles of the CIPFA/SOLACE Framework *Delivering Good Governance in Local Government* (2016 edition). This Statement explains how the Council has complied with these arrangements and also meets the requirements of the Accounts and Audit Regulations 2015, regulation 6(1), which requires all relevant bodies to prepare an Annual Governance Statement.

A summary of how we meet with each of the seven core principles, including evidence of the principle in action, and where improvement action or new steps have been taken in 2019/20 is provided below:

| How we meet the principle  | Where you can see evidence of the principle in action and where we took action in relation to the principle in 2019/20   |  |
|--|--|--|
| Member and officer Codes of<br>Conduct set standards of<br>behaviour for officers and<br>members. These require<br>adherence to the Nolan<br>Principles. The Council's<br>values are consistent with the<br>Nolan Principles and are<br>embodied in its Corporate Plan.<br>The Policy and Performance<br>Committee on 6 February 2018<br>approved a new officer code of<br>conduct | <u>Officer code of conduct</u> : An online training course<br>based on the officer code of conduct was developed<br>and it is now compulsory for all employees to<br>complete an online training course on this each year.   |  |
|  | <u>Member code of conduct</u> : As part of the induction of new Council members a training course on the code of conduct was conducted.  |  |
|  | <u>Corporate values</u> : The new corporate plan has re-<br>articulated the values. As part of new ways of<br>working, values have been inscribed onto the walls<br>of council offices. Employees exemplifying "living out<br>the values" are celebrated in monthly team briefings.<br><u>Induction</u> : As part of new starter induction<br>procedures all new starters meet with GMT when the<br>values of the Council are discussed. |  |
| The Constitution contains a protocol for member and officer relationships.   | A series of ethical workshops were incorporated into SMT meetings. Three sessions focusing on ethics were included in SMT meetings in 2019/20.   |  |
| The Council collects data<br>relating to its workforce and<br>reviews this through the annual<br>workforce profile to identify any<br>inequity, unfairness or prejudice<br>in recruitment procedures or the<br>operation of other HR practices.  | The Workforce Profile (the latest completed profile 2018/19) was reviewed by the General Management Team and reported to Personnel committee. As required by law Broxtowe published information regarding its gender pay gap.  |  |

Six Code of Conduct complaints against members

# A. Behaving with integrity, demonstrating strong commitment to ethical values and respecting the rule of law

| How we meet the principle  | Where you can see evidence of the principle in action and where we took action in relation to the principle in 2019/20  |
|--|---|
| account for their behaviour by<br>addressing allegations of<br>breaches of the member code<br>of conduct<br>An independent person has<br>been appointed to deal with<br>standards issues that arise.   | were dealt with. None involved allegations of fraud<br>or corruption. Three proceeded to formal<br>investigation.<br>There were seven Code of Conduct complaints<br>made against Parish Councillors.  |
| The Complaints procedure.<br>Complaints present an<br>opportunity for improvement<br>and can identify systemic or<br>behavioural failings which need<br>to be addressed  | The complaints procedure is on the Council website.<br>An annual complaints report is presented to the<br>Governance Audit and Standards Committee. The<br>report provides details, in particular, of those<br>complaints that are referred to the Ombudsman and<br>where improvements to systems and processes<br>have been made as a result of complaints. Any<br>complaints where a financial settlement is<br>appropriate, or has been made, are also reported in<br>detail to this Committee.<br>Through its annual equality and diversity report to<br>Policy Committee, (last one 4 December 2019)<br>members review whether there may be any<br>inequality or unfairness indicated/apparent through<br>the protected characteristics of complaints. The<br>report explains in detail the actions taken to promote<br>equality and diversity |
| The Council holds employees to<br>account in respect of their<br>conduct and behaviour. The<br>number of disciplinary,<br>grievance and whistleblowing<br>complaints dealt with is set out<br>in the annual workforce profile<br>Whistleblowing Policy and<br>Disciplinary Policy, <u>Policy and<br/>Performance Committee 21</u><br><u>November 2017</u><br>Grievance Policy, Bullying and<br>Harassment Policy, Personal | <ul> <li>During 2019/20 in relation to employees there were:</li> <li>No whistleblowing complaints</li> <li>Six grievances (nine employees)</li> <li>Six disciplinary hearings (resulting in one first warning; four final warning; and one dismissal)</li> <li>One capability process.</li> <li>A <u>People Strategy</u> was adopted by December's Policy and Performance committee in 2018. Work has commenced on developing a new Organisational Development Strategy. A bid to the LGA for workforce development support has been accepted.</li> <li>An <u>Apprenticeship Strategy</u> was adopted by Policy and Performance committee in December 2018</li> <li>The Personnel Committee in September 2019 approved amendments to the following:</li> </ul>   |
| Relationships Policy and Stress  | The Whistleblowing Policy   |

| How we meet the principle  | Where you can see evidence of the principle in action and where we took action in relation to the principle in 2019/20   |
|--|--|
| Management Policy - <u>Policy and</u><br><u>Performance Committee 3</u><br><u>October 2017</u><br><u>Protocol for handling</u> | <ul> <li>Employee code of conduct</li> <li>Attendance management policy</li> <li>Leave scheme</li> <li>Domestic abuse policy</li> </ul>  |
| anonymous communications   | The Personnel committee also agreed to sign up to<br>the "Dying to Work" scheme – benefitting all<br>employees diagnosed with a terminal illness, and<br>approved a menopause in the workplace policy. |
|  | A new Learning and Development Policy was adopted by Personnel Committee in September 2019.  |
| Every employee has an annual<br>appraisal which leads to a<br>learning plan for the coming<br>year.                            | The online employee appraisal scheme continued to operate during 2019/20. The deadline for completion of appraisals has been slightly extended to mid-May due to the interruption of the pandemic.     |

# **Opportunities for further improvement**

- 1. A new Organisational Development Strategy will be completed in 2020/21.
- 2. An LGA Peer Review will be completed in 2020/21

# B. Ensuring openness and comprehensive stakeholder engagement

| How we meet the principle  | Where you can see evidence of the principle in action and where we took action in relation to the principle in 2019/20   |
|--|--|
| The Council has a variety of<br>means through which it seeks to<br>engage and inform employees.<br>Mechanisms include section<br>team meetings, senior<br>management meetings, email<br>bulletins and the Employee<br>Forum. | Monthly Senior Management Team briefings.<br>Equality Working Group met quarterly<br>Broxtowe Employee News bulletin was sent out<br>regularly.<br>During the pandemic daily employee bulletins have<br>been sent out. |
| There are also internal working<br>groups on which there is cross<br>departmental representation   | A New Ways of Working "Champions" group comprising employees throughout the authority also met during 2019/20.   |
|  | An LJCC committee comprising Councillors, trade union reps and managers met to discuss HR related  |

| How we meet the principle   | Where you can see evidence of the principle in action and where we took action in relation to the principle in 2019/20  |
|---|---|
|   | policies before recommending them to Policy and Performance committee.  |
|   | During 2019/20 an employee survey took place. The results will be reported to the next Personnel Committee.   |
| Residents are regularly updated<br>on new consultations through   | The Council has a webpage dedicated to consultations and resident engagement.   |
| our website as well as press<br>releases  | The major consultation exercises taking place in 2019/20 included: -  |
|   | <ul> <li>Budget consultation 2020/21</li> <li>Corporate plan 2020/24</li> <li>Local Plan 2019</li> <li>Toton and Chilwell Neighbourhood Plan</li> <li>Neighbourhood strategy</li> <li>Stapleford Towns Fund</li> <li>Houses in Multiple Occupation Policy<br/>(Beeston)</li> <li>Rent payment methods</li> </ul>  |
| Regular tenant led Service review groups for Housing services.  | The Housing committee have a resident involvement<br>group and consult regularly on housing related<br>subjects, reporting to the housing improvement<br>groups, minutes of which are reported to the<br>Housing committee.   |
| Tenant engagement in<br>significant reviews of Housing<br>service delivery.                             | <ul> <li>Significant consultations involving tenants included</li> <li>Housing repairs review</li> <li>Neighbourhood strategy</li> <li>Rent payment methods consultation</li> <li>Mobility scooter review</li> <li>Housebuilding strategy</li> </ul>  |
| Engagement in relation to new strategy  | In addition to those already mentioned there was consultation.  |
| The Council encourages<br>engagement annually on its<br>expenditure through its annual<br>budget survey | A budget consultation for budget 2020/21 was<br>reported to the Finance and Resources Committee<br>in January 2020. A total of 407 responses were<br>received. In overall terms, local people are satisfied<br>with the borough of Broxtowe and the Council's<br>management of it. 75% of people are either<br>'satisfied' or very 'satisfied' with the area in which |

| How we meet the principle  | Where you can see evidence of the principle in action and where we took action in relation to the principle in 2019/20   |
|--|--|
|  | they live which is an increase on the 74% figure in<br>the 2019/20 consultation. 64% are either 'satisfied'<br>or 'very satisfied' with the way that the Council<br>delivers services which is a significant increase on<br>2019/20 when 59% responded positively.   |
| Disability Forum   | The Equality and Diversity annual report was presented to the Policy and Performance Committee in December 2019.   |
|  | Examples of engagement with and the influence of the Disability Forum were included in the annual Equality and Diversity Report  |
| Broxtowe Youth Voice has<br>appointed a Youth Mayor and<br>Deputy. The Council's<br>constitution provides for these<br>individuals to participate in<br>Council meetings (but not vote).<br>This ensures the voice of young<br>people is heard by members.   | The Youth Mayor regularly participated in Council meetings during 2019/20  |
| Community Action Teams – The<br>Council organises regular local<br>meetings with the local<br>community which are chaired by<br>ward councillors. This is a<br>means by which councillors<br>keep in touch with local people<br>and identify action which needs<br>to be taken which they feed<br>back to officers or committees | The Community Action Team page on the Council's website contains details and minutes of meetings which took place.   |
| The Local Strategic Partnership<br>is chaired by the Leader of the<br>Council and is a mechanism<br>through which leaders of the<br>public and voluntary sector<br>organisations in Broxtowe co-<br>ordinate activity and identify<br>strategic issues which need  | Meetings of Broxtowe Partnership took place in<br>2019/20. The format of meetings changed, so that in<br>recent meetings there has been an in depth focus<br>on homelessness and the most recent planned<br>meeting is focusing on mental health. Meetings have<br>been postponed during the pandemic.<br>Task groups on health and older people, and<br>children's services met regularly and progress on |

| How we meet the principle                                   | Where you can see evidence of the principle in action and where we took action in relation to the principle in 2019/20  |
|---|---|
| joint action  | delivering agreed actions was monitored.  |
| Development of Local Plan Part<br>2 and Neighbourhood Plans | Extensive consultation took place in relation to the development of proposals to be included in the Local Plan Part 2 and the plan was duly adopted.                |
|   | The Council's Planning department supported the development of local Neighbourhood Plans.<br>Referenda on plans have been deferred pending the pandemic.            |
|   | Progress on discussions to create a new<br>development corporation in Nottinghamshire and<br>Leicestershire have been reported to the Jobs and<br>Economy committee |
| Communication and<br>Engagement Strategy                    | A Communication and Engagement Strategy was<br>approved by Policy and Performance Committee on<br>4 July 2018 and has been implemented during the<br>current year.  |

# **Opportunities for further improvement**

- 1. Conduct a budget consultation exercise with residents in 2020/21 for the budget 2021/22.
- 2. Engage and consult with the community regarding the future of Stapleford prior to the submission of a Towns Fund bid.
- 3. Consulting with tenants and the public on a new Housing Strategy.

| How we meet the principle   | Where you can see evidence of the principle in action and where we took improvement action in relation to the principle in 2019/20  |
|---|---|
| The Council's vision and<br>priorities are set out in its<br>Corporate Plan.<br>Under the Corporate Plan there<br>are business plans for each of<br>the Corporate Plan priorities.<br>The Business Plans set a small<br>number of high level outcome<br>targets; Critical Service<br>Indicators (CSI). These are<br>supported by Key Performance<br>Indicators (KPI) and<br>Management Performance<br>Indicators (MPI). The latter are<br>used by managers to inform day<br>to day operational service<br>delivery. | <ul> <li>The Council has a newly approved corporate plan<br/>for 2020-24, which is available on the website.</li> <li>All the business plans in the middle column are<br/>approved annually and can be viewed on our<br/>website. These include <ul> <li>Housing business plan</li> <li>Business Growth business plan</li> <li>Community Safety business plan</li> <li>Health business plan</li> <li>Environment business plan</li> <li>Liberty Leisure Ltd business plan</li> <li>Bereavement Services business plan</li> <li>Resources business plan</li> <li>Revenues, Benefits and Customer Services<br/>business plan</li> <li>ICT/Business Transformation business plan</li> </ul> </li> </ul>  |
| Strategies – Each Corporate<br>Plan priority is supported by a<br>number of strategies which<br>informs the strategic direction of<br>the subject area and sets the<br>framework within which annual<br>business plan tasks and targets<br>are set  | <ul> <li>The key strategies adopted in previous years and<br/>not already mentioned previously in this table are:</li> <li>Housing Strategy 2015-2020</li> <li>Green Infrastructure Strategy 2015-2030</li> <li>Aligned Core Strategy 2014-2020</li> <li>Waste Strategy 2016-2020</li> <li>Playing Pitch Strategy 2016-2028</li> <li>Draft Digital Strategy 2019-2023</li> <li>Homelessness Strategy 2017-21</li> <li>Broxtowe Play Strategy 2017-2020</li> <li>Economic Regeneration Strategy 2017-21</li> <li>ICT and Business Transformation Strategy 2017-2021</li> <li>Commercial Strategy 2017-2020</li> <li>HS2 Growth Strategy Sept 2017</li> <li>Revenue Budget and Medium Term Financial<br/>Strategy for 2020/21, as well as Capital Strategy,<br/>Asset Management Strategy and Treasury<br/>Management and Investment Strategies.</li> </ul> |
| Progress on delivering business   | Performance reporting to Policy and Performance   |

# C. Defining outcomes in terms of sustainable economic, social and environmental benefits

| How we meet the principle  | Where you can see evidence of the principle in action and where we took improvement action in relation to the principle in 2019/20   |
|--|--|
| plan targets, tasks and<br>achievement of outcome<br>indicators are regularly reported<br>to councillors for scrutiny.   | Committee focuses on Critical Service Indicators<br>(CSI) and financial information indicating variances<br>from the expected position. This takes place on a<br>quarterly basis.                      |
| An audit of data quality is<br>conducted annually and all<br>performance indicators are<br>required to be signed off at<br>senior management level to<br>ensure that the quality of any<br>data produced is of a sufficient<br>standard                                    |  |
| The Council's financial plans<br>are based on a Medium Term<br>Financial Strategy (MTFS)<br>which identifies future budget<br>pressures. This is revised<br>annually as part of the budget<br>setting process and is kept<br>under review throughout the<br>financial year | The Medium Term Financial Strategy was reviewed<br>and revised by Finance and Resources Committee<br>in January 2020.  |
| The Council's annual Business<br>Strategy has the following 4<br>objectives: that the Council  | The business strategy was revisited and revised in 2019/20 and approved by Finance and Resources Committee in January 2020.  |
| <ul> <li>should be</li> <li>Lean and fit in its assets, systems and processes</li> </ul>   | The Business Strategy identified potential efficiencies and income generation opportunities amounting to around £460,000 during 2019/20 to help balance the budget.                                    |
| <ul> <li>Customer focused in all its activities</li> <li>Commercially-minded and financially viable</li> </ul>   | Approximately £300,000 of these efficiencies and income generating opportunities were achieved in year.  |
| <ul> <li>Making the best use of technology.</li> </ul>   |  |
| Councillors keep oversight<br>throughout the year regarding<br>whether financial performance<br>is in accordance with the<br>agreed budget framework   | Detailed reports to all service committees are<br>produced at the year end to highlight financial<br>variances from the expected position. This also<br>happens in relation to capital plan monitoring |
| The Council has a strategic risk register which is regularly   | The Council's approach to identifying and quantifying strategic risks was reviewed and   |

| How we meet the principle  | Where you can see evidence of the principle in action and where we took improvement action in relation to the principle in 2019/20 |
|--|--|
| reviewed and reported to<br>Governance, Audit and<br>Standards Committee | improved during the previous year.   |

## **Opportunities for further improvement:**

- 1. Review and amend the Council's Constitution (May 2020).
- 2. Continue to support the development of Neighbourhood Plans (March 2021).
- 3. Further update the Business Strategy in preparation for the 2021/22 budget round.
- 4. Complete a new Housing Strategy.
- 5. Complete a new Waste Strategy following the new Government strategy being published.
- 6. Complete a Vision and Action Plan for Stapleford.
- 7. Complete a new Carbon Reduction Plan.

# D. Determining the interventions necessary to optimise the achievement of the intended outcomes

| How we meet the principle  | Where you can see evidence of the principle in action and where we took improvement action in relation to the principle in 2019/20   |
|--|--|
| The Council takes time to<br>analyse options in relation to<br>major decisions                       | Examples of where the Council has taken time to<br>consider options is in connection with the house<br>building programme where the Council has reviewed<br>a number of garage sites for the veterans'<br>accommodation, and finally decided on Oakfield Rd<br>in Stapleford. Similarly for Fishponds Cottages site,<br>we have reviewed a number of options for housing<br>(mix, tenure etc., removing cottage/retaining<br>cottage) and arrived at the most beneficial solution. |
| The Council examines options<br>for the future use of its assets in<br>order to improve public value | <ul> <li>Examples include</li> <li>Beeston Town centre regeneration: selection of construction partner</li> <li>Beeston Town centre selection of residential</li> </ul>  |

| How we meet the principle   | Where you can see evidence of the principle in action and where we took improvement action in relation to the principle in 2019/20   |
|---|--|
|   | <ul> <li>build partner</li> <li>Stapleford Police Station: submission of bid to D2N2 to develop business hub following success of Beeston hub</li> <li>Submission of bid to D2N2 for new business units at Mushroom Farm</li> </ul>  |
| The Council considers the<br>impact on customers when<br>considering options to change<br>patterns of service delivery                                    | An example is the approach the council has taken to<br>increasing methods of council house rent payment,<br>and in relation to the use of former garage sites as<br>land on which to build housing development.  |
| The Council regularly revises<br>and updates its proposals to<br>achieve savings and generate<br>additional income  | The Business Strategy was updated in 2020 in preparation for the 2020/21 budget as was the Medium Term Financial Strategy.   |
| The Council is pro-active in tackling areas of poorer performance   | Examples include measures to increase staff<br>capacity to tackle leaseholder matters and<br>increasing capacity in private rented housing to<br>address HMO issues. Measures were taken to<br>improve performance in the Council's contact<br>centre. A housing repairs review took place to<br>improve the housing repairs service.                      |
| The Council has regard to<br>external events and is pro-<br>active in examining whether its<br>arrangements respond to<br>identified risks and threats    | A Grenfell Response officer working group is<br>working to ensure issues arising from the Grenfell<br>fire are managed proactively and effectively to<br>ensure tenants are keep safe.<br>The Council has played an active role in the local<br>resilience forum to manage the pandemic risk.  |
| The Council is pro-active in<br>identifying threats and risks to<br>safety and works in partnership<br>to mitigate these                                  | Work within the South Nottinghamshire Community<br>Safety partnership develops and implements action<br>plans to tackle safety risks such as knife crime<br>action plan; Stapleford Action plan; Eastwood Action<br>plan. The Council took active measures to<br>investigate and initiate measures to restrict House in<br>Multiple Occupation in Beeston. |
| The Council works with outside<br>experts as well as internal and<br>external stakeholders to identify<br>potential better ways of<br>delivering services | <ul> <li>Examples where external experts have added value to our efforts in 2019/20 include:</li> <li>Interim Housebuilding Manager</li> <li>Project Manager Beeston Town centre Regeneration</li> <li>Housing Stock condition survey</li> </ul>   |

| How we meet the principle | Where you can see evidence of the principle in action and where we took improvement action in relation to the principle in 2019/20   |  |
|---------------------------|--|--|
|                           | Consultancy support to baseline Carbon     emissions   |  |
|                           | Examples of external working include   |  |
|                           | <ul> <li>HS2 strategic board and associated groups</li> <li>Bramcote Crematorium joint committee</li> <li>Stapleford Towns Fund board</li> <li>Broxtowe local strategic partnership</li> <li>Greater Nottingham joint planning advisory board</li> <li>South Nottinghamshire community safety<br/>partnership</li> <li>Nottinghamshire economic prosperity committee</li> <li>Nottinghamshire health and wellbeing board</li> <li>Safer Notts Board</li> <li>Notts Water Safety partnership</li> </ul> |  |

# **Opportunities for Further Improvement**

- 1. Review the operation and financing of leisure in Broxtowe following the Covid-19 pandemic and Update the Leisure Facilities Strategy (June 2020).
- 2. Complete a new Asset Management Strategy.
- 3. Following the pandemic, develop a Recovery Plan.
- 4. Ensure the full implementation of a new Contract Management Framework
- 5. Improve aspects of financial administration including:
  - Improving the accuracy of the cash receipting system
  - Completion of the intelligent scanning invoice matching system
  - New system for appraisal of capital projects and prioritisation
  - Improve the bank reconciliation systems (ICON).

| How we meet the principle   | Where you can see evidence of the principle in action and where we took improvement action in relation to the principle in 2019/20  |  |
|---|---|--|
| The structure and cost of service delivery is continually reviewed.   | In the year, structural reviews took place including<br>Legal Services; Housing operations; Environment<br>Services; Communications; Planning; Accountancy;<br>Community development; and HR.   |  |
| The Council enhances its<br>capacity, increases resilience<br>and broadens access to skills<br>Through sharing a range of<br>services with neighbouring<br>authorities  | The Council shares services with neighbouring<br>authorities in relation to Building Control (Erewash);<br>Burials and cremation (Erewash); NNDR recovery<br>(Ashfield); CCTV (Newark & Sherwood/<br>Ashfield/Mansfield); Car parking enforcement<br>(Rushcliffe); and accommodation for homeless<br>people (Rushcliffe and Gedling).   |  |
| As much as identifying ways of<br>reducing expenditure the<br>Council is also prepared to<br>invest in additional capacity to<br>respond to changing needs of<br>residents/customers, enhance<br>knowledge and insight and<br>improve the quality and cost<br>effectiveness of service delivery | <ul> <li>Examples within structural reviews include</li> <li>Additional capacity for community engagement</li> <li>Section 106 contributions officer</li> <li>Additional legal capacity to respond to increased demand and additional activity on housing buy backs</li> </ul>  |  |
| Business and financial<br>performance is regularly<br>scrutinised by all committees   | See section C above for details   |  |
| Service Committees consider a<br>range of data including<br>benchmarking data to assess<br>the quality of Council services  | The Council uses the online Grant Thornton<br>benchmarking tool which gives a greater degree of<br>granular information about service issues. The<br>Housing Committee receive information on the<br>results of Housemark benchmarking data. The<br>Environment Services (waste and recycling, street<br>cleansing; leisure and grounds maintenance) benefit<br>from benchmarking through APSE. |  |

# E. Developing the entity's capacity including the capability of its leadership and the individuals within it

# **Opportunities for Further improvement**

- 1. Implement the agreed outcomes of the housing repairs review
- 2. Review the management structure in the light of changing service demands and economic realities.

# F. Managing risks and performance through robust internal control and strong public financial management

| How we meet the principle  | Where you can see evidence of the principle in action and where we took improvement action in relation to the principle in 2019/20   |
|--|--|
| The Council integrates risk<br>management approaches into<br>its performance management<br>arrangements  | A Governance Risk and Compliance Action Plan<br>was developed which integrates action planning<br>arising from the need to improve governance<br>(actions identified through the SOLACE/CIPFA<br>review); risk management mitigation actions<br>identified through the Strategic Risk Register and<br>compliance with the law - both current and future. |
| The Council has a Strategic<br>Risk Management Group that<br>reports to GMT. The<br>Governance, Audit and<br>Standards Committee regularly<br>consider and approve updates   | The refreshed Risk Management Strategy was<br>approved by the Governance, Audit and Standards<br>Committee on 3 December 2018. Regular updates<br>on strategic risks were presented to this Committee<br>throughout 2019/20.<br>The Strategic Risk Register is also a key element  |
| to the Strategic Risk Register.<br>All key decision reports<br>submitted to committees<br>contain a risk assessment<br>where appropriate, which is<br>used to update the Strategic<br>Risk Register. All action points<br>within business plans are<br>required to be risk assessed.<br>The Governance, Audit and<br>Standards Committee has<br>oversight and decision making<br>responsibility for determining: | used in preparing the annual Internal Audit<br>Plan. This helps to ensure that resources are<br>targeted towards those areas which are the highes<br>risk to the Council.  |
| <ul> <li>Internal Audit Plan and<br/>progress made with the plan</li> <li>implementation of audit<br/>recommendations</li> </ul>   |  |
| Strategic Risk Register  |  |
| Risk management training is<br>occasionally provided. An<br>eLearning module is available<br>to enable members to access<br>training on risk management<br>whenever convenient to them.  |  |

| How we meet the principle   | Where you can see evidence of the principle in action and where we took improvement action in relation to the principle in 2019/20  |
|---|---|
| Members of the Governance,<br>Audit and Standards Committee<br>can have independent access<br>to the Chief Audit and Control<br>Officer where considered to be<br>necessary. The Chief Audit and<br>Control Officer is satisfied that<br>in all respects he has the<br>necessary authority and<br>resources to assess the<br>Council's governance, risk and<br>internal control environment and<br>highlight any problems that he<br>considers should be drawn to<br>the attention of the Council | The results of an External Quality Assessment of the effectiveness of Internal Audit was considered by the Governance, Audit and Standards Committee in March 2018. This review was conducted by an experienced and independent assessor. The outcome of this review was positive and indicated that Council's Internal Audit service complies with the expectations of the Public Sector Internal Audit Standards. This provides the Council with confidence in the assurance work that is provided by Internal Audit. Furthermore, the outcome of the review was benchmarked against other providers in both the sector and the wider industry and this showed that the team compares favourably in comparison with its peers. Whilst the review did identify areas where improvements could be made, these were not felt to be fundamentally undermining the work of Internal Audit, its role within the organisation or the Chief Audit and Control Officer's ability to assess the Council's internal control environment. |
| The Safety Committee and Civil<br>Contingencies Planning Group,<br>chaired by the Chief Executive<br>and comprising relevant senior<br>officers, consider and develop<br>plans to mitigate risks arising in   | The internal Health and Safety committee and civil<br>contingencies committees steer the council's<br>implementation of key strategies including the<br>Emergency Plan; Flu Pandemic Plan; and Flooding<br>Response Plan.   |
| workplace settings, or threats<br>from flooding, major emergency<br>events or risks to health   | An annual health and safety report is presented to<br>Committee. The Health and safety committee is<br>currently considering a new policy and procedures<br>for fire risk and fire risk assessment.   |
| A corporate Business Continuity<br>Plan seeks to mitigate the<br>effects of a potential disruption<br>to services so that the impact of<br>such a disruption is minimised<br>and services restored to an<br>acceptable level within pre-set<br>timescales. The Business<br>Continuity Plan is reviewed by<br>the Strategic Risk Management<br>Group. Departmental business<br>continuity plans also exist   | Copies of departmental and Corporate Business<br>Continuity Plans are available.<br>As part of the Council's response to the coronavirus<br>threat, business continuity plans were activated and<br>updated to respond to these new risks. The Council<br>has played a full part in the local resilience forum<br>structures.   |
| The Fraud and Corruption  | The Fraud and Corruption Prevention Policy and  |

| How we meet the principle  | Where you can see evidence of the principle in action and where we took improvement action in relation to the principle in 2019/20   |
|--|--|
| Prevention Policy Statement is<br>that the Council takes a zero-<br>tolerance approach to fraud and<br>corruption.<br>The Council is committed to<br>establishing a strong anti-fraud/<br>corruption culture and will take<br>all necessary steps to prevent,<br>detect and punish fraudulent<br>and corrupt acts. Any<br>indications of potential benefits<br>fraud are forwarded to SFIS for<br>investigation.<br>The Council has processes in<br>place which help to identify and<br>tackle fraud. An analysis of | Money Laundering Prevention Policy were approved<br>by the Governance, Audit and Standards Committee<br>in March 2017. As part of the process, an annual<br>report relating to fraud and corruption prevention<br>activity is submitted to the Governance, Audit and<br>Standards Committee, the latest being in July<br>2019. The delivery of the action plan will help to<br>further strengthen the current arrangements in<br>place.<br>Data matching exercises are regularly undertaken in<br>conjunction with the National Fraud Initiative<br>(Cabinet Office). In addition a premium Single<br>Person Discount review is currently taking place<br>jointly across the Nottinghamshire authorities with<br>the NFI. The results of these NFI exercises are<br>used to shape future programmes of counter fraud |
| residual non-benefits related<br>fraud investigation requirements<br>was undertaken prior to the<br>transfer which identified no<br>substantial areas of immediate<br>concern for the Council other<br>than that which can normally be<br>addressed as part of the work of<br>Internal Audit   | activity.<br>A more proactive approach has been undertaken by<br>introducing the Fraud and Error Reduction Incentive<br>Scheme (FERIS) approach and a risk-based<br>assessment framework for benefits applications,<br>including the Local Council Tax Support Scheme, for<br>which the Council remains fully accountable.   |
| Chief Officers are required to<br>prepare an annual statement of<br>compliance with internal control<br>stating compliance with the law<br>and approved policy   | An annual Statement of Internal Control has been prepared by each Chief Officer  |
| The Council has information<br>governance arrangements in<br>place including safe collection,<br>storage, use and sharing of<br>data. A suite of online<br>information management<br>products has been developed<br>and are required to be<br>completed by employees at<br>various levels.   | Comprehensive Information Management Policies<br>(internal documents) are in place.<br>The Council has a full time dedicated Information<br>Governance Officer<br>An online GDPR employee training product was<br>developed, rolled out and completed by all<br>employees.   |
| The Council is proactive in tackling threats to performance  | Reports are made regularly to the Finance and Resources Committee on the roll out of Universal   |

| How we meet the principle  | Where you can see evidence of the principle in action and where we took improvement action in relation to the principle in 2019/20  |
|--|---|
| (e.g. income management)   | Credit.   |
|  | A Universal Credit steering group, including partners<br>such as the CAB, was set up to help prepare for the<br>introduction of Universal Credit in November 2018.  |
|  | Following the pandemic outbreak, a recovery plan<br>will be developed which will include actions to<br>address the significant financial, social, business<br>and health impacts of the pandemic on the Council's<br>activities and the community as a whole. |
| The Council welcomes external<br>agencies to give us feedback on<br>our performance and responds<br>positively to suggestions for<br>improvement | The council applied for and was successful in acquiring external LGA workforce development support through the LGA. Work is currently "paused" during the pandemic.   |

# **Opportunities for Further Improvement**

- 1. Develop a new Fire Safety Policy and risk assessment procedures and update fire risk assessments.
- 2. Following the pandemic, as soon as practically possibly, catch up with the backlog of housing repairs and gas safety checks.
- 3. Develop a flood risk assessment and response plan for Kimberley depot.

# G. Implementing good practices in transparency, reporting and audit to deliver effective accountability

| How we meet the principle   | Where you can see evidence of the principle in action and where we took improvement action in relation to the principle in 2019/20                              |
|---|---|
| The Council complies with its obligation to produce a Publication Scheme                | The Publication Scheme is on the Council's website and is regularly reviewed.   |
| The Council publishes data in a transparent way which is accessible through the website | There is an open data section on the Council's website.   |
| The Council reports annually on<br>performance and financial<br>stewardship through a   | A review of the implementation of the last corporate<br>plan was published on the website and included in<br>Broxtowe matters, as well as updating residents on |

| How we meet the principle   | Where you can see evidence of the principle in action and where we took improvement action in relation to the principle in 2019/20                       |
|---|--|
| newsletter which goes to every household in Broxtowe  | the latest adopted corporate plan.   |
| A Governance, Risk and<br>Compliance Action Plan is<br>produced which incorporates<br>governance improvements<br>identified as a result of the<br>annual governance check | The status of the previously agreed action plan is outlined in appendix 3 below.   |
| Internal Audit and External<br>Auditor recommendations are<br>acted upon  | Reports are regularly made to Governance, Audit<br>and Standards Committee on progress in<br>implementing agreed actions following an Internal<br>Audit. |
| The Council welcomes peer<br>challenge and other forms of<br>external review of service   | The planned LGA peer review was due to take place<br>in June 2020 but might be deferred because of<br>coronavirus.                                       |
| delivery  | A bid for LGA workforce planning support was successful and will help in developing a new organisational development strategy.                           |

# **Opportunities for further improvement**

- 1. Review and expand the open data section of the website.
- 2.
- 3. Develop a governance risk and reporting system for major projects to be reported to governance Audit and Standards Committee on a regular basis.

# Conclusion

The Council has responsibility for conducting, at least annually, a review of the effectiveness of its governance framework including the system of internal control. The review of effectiveness is informed by the work of senior managers within the organisation who have responsibility for the development and maintenance of the governance environment, the Chief Audit and Control Officer's annual report and also by comments made by the external auditors and other review agencies and inspectorates.

The operation of the Governance Framework during 2019/20 has provided the Council with **substantial** *assurance* that proper practices are in place governing the conduct of the Council's business. Additional improvement actions have been identified through the annual review of the standard and are included in the new Governance Risk and Compliance Action Plan.

Implementation of the governance related actions specified in the attached action plan will help to ensure that the Council's governance arrangements continue to improve and be fit for purpose in accordance with the governance framework.

## **APPENDIX 3**

# DRAFT ANNUAL GOVERNANCE STATEMENT

1. What are the Council's Governance Arrangements?

### 1.1. Corporate Values

The Council's governance arrangements are reflected in our corporate values which are:

- Integrity and professional competence
- A strong caring focus on the needs of communities
- Continuous improvement and delivering value for money
- Valuing employees and enabling the active involvement of everyone
- Innovation and readiness for change.

### 1.2. Competency Framework and Employee Performance Appraisal

These values are consistent with the SOLACE/CIPFA governance code and act as the basis for the Council's competency framework and the assessment of individual employee performance appraisal.

## 1.3. The Constitution, Standing Orders and Delegated Authority

The Council's Constitution sets out the roles of members and officers and the terms of reference of the Council's committees. Officer's delegated powers to take decisions are set out in this document, as are the protocols and codes of conduct regulating the way employees and members should behave and relate to each other, and how debate is conducted at Council meetings. Limits of financial expenditure are set out in standing orders and in standing orders relating to contracts.

The main checks and balances on the respective power of officers and members is summarised in the table below. The table provides some of the key ways in which officers and members are held accountable to local residents. Website links are made to where you can find further information *(those in green and black are internal documents)*.

| Officer checks  | Member   | Accountability to  |
|---|--|--|
| /balances   | checks/balances  | residents  |
| <ul> <li>Officer delegations<br/>within Constitution</li> <li>Pay Policy underpinned<br/>by Job evaluation policy</li> <li>Disciplinary Policy</li> <li>Employee Code of<br/>Conduct</li> </ul> | <ul> <li>Elections</li> <li>Independent<br/>Remuneration Panel</li> <li>Members Allowances<br/>scheme</li> <li>Governance Audit and<br/>Standards Committee</li> </ul> | <ul> <li>Broxtowe Matters Annual<br/>Report</li> <li>Public Questions at<br/>Council Meetings</li> <li>Petitions at Council<br/>Meetings</li> <li>Community Trigger for<br/>Anti-social Behaviour</li> </ul> |

| Officer checks/balances  | Member<br>checks/balances   | Accountability to residents  |
|--|---|--|
| <ul> <li>Statutory Officers (Chief<br/>Executive head of paid<br/>service; deputy chief<br/>executive section 151<br/>officers; Monitoring<br/>Officer; Chief<br/>Information Officer-<br/>Interim Strategic<br/>Director</li> <li>Financial standing<br/>orders within<br/>constitution</li> <li>Contract standing<br/>orders within<br/>constitution</li> <li>Fraud Prevention Policy</li> <li>Treasury Management<br/>policy</li> <li>Business Continuity<br/>Plans</li> <li>Whistleblowing Policy</li> <li>Strategic Risk Register</li> <li>Risk Management<br/>Policy</li> <li>Health &amp; Safety Policy;<br/>Procedures; Health &amp;<br/>Safety Group</li> <li>Information<br/>Management<br/>Arrangements</li> <li>Staff engagement<br/>exercises</li> <li>Complaints and<br/>compliments procedure</li> <li>Licensing and Appeals<br/>Committee<br/>(employment and<br/>grievance appeals)</li> <li>Statement of Internal<br/>Control (SIC)</li> </ul> | <ul> <li>Statutory Officers (Chief<br/>Executive head of paid<br/>service; deputy chief<br/>executive section 151<br/>officers; Monitoring<br/>Officer; Chief<br/>Information Officer-<br/>Interim Strategic<br/>Director</li> <li>Questions to<br/>Committee chairs at<br/>Council meetings</li> <li>Member code of<br/>conduct</li> <li>Reports at Council by<br/>Members of Outside<br/>Bodies at Council<br/>meetings</li> <li>Ward Member reports<br/>at Council meetings</li> <li>Public Consultations</li> <li>Register of Members<br/>Interests</li> <li>Community Action<br/>Team Meetings</li> <li>Protocol for<br/>Councillor/Officer<br/>Relationships</li> </ul> | <ul> <li>Communications<br/>strategy 2018-21</li> <li>Open Data</li> <li>Transparency framework</li> <li>Publication scheme</li> <li>Publication of Committee<br/>decisions</li> <li>Tenant and Leaseholder<br/>Matters</li> <li>Broxtowe Parks<br/>Standard</li> <li>Public satisfaction<br/>surveys</li> <li>External audit annual<br/>letter to Governance at<br/>Audit committee</li> <li>Internal and external<br/>audit progress reports at<br/>Governance and Audit<br/>Committee</li> <li>Periodic external<br/>inspections e.g.<br/>EFLG/IIP/IIE/LGA</li> <li>Peer review</li> <li>Benchmarking through<br/>APSE/CIPFA/SOCITIM/<br/>Housemark</li> <li>Finance Data online</li> <li>Licensing and Appeals<br/>Committee (Taxi,<br/>alcohol, licensing<br/>matters)</li> <li>Commenting on Planning<br/>applications and<br/>speaking to Planning<br/>committee</li> </ul> |

# 1.4. Corporate Plan and Business Plans

The Council's Corporate Plan sets out the Council's Vision and Priorities. The vision is "Broxtowe- a greener, safer healthier place where everyone prospers".

The priorities are succinctly expressed:

Housing: A good quality home for everyone Environment: Protect the environment for the future Business: Invest in our towns and our people Health: Support people to live well Community safety: A safe place for everyone

Each priority has objectives which are set out in the plan and specific measureable outcome measures, in year 1 of the plan (2020/21) and at year 4.

### 1.5. Strategy and Policy Framework

Within each priority area, a range of strategies and policies are devised to guide the decision making of officers and members. These are approved by the respective committees (see below) apart from those which are reserved for full Council for determination.

### 1.6. Decision-making Structures

The Council has adopted a committee system, which means that all the political parties are represented within the decision making committees. Neither the Leader of the Council or the Chairs of Committees have executive power, which enables decision making to take place in a democratic fashion with scrutiny taking place as part and parcel of decision making. The Council may set up task and finish or working group arrangements to come forward with proposals for policy development or on topics which members consider require further investigation and enquiry.

- Full Council decides upon policy and certain other specialist functions that cannot be delegated elsewhere, including the setting of the Council Tax.
- The Policy and Performance Committee, which includes the Chairs of all other policy committees, has overall responsibility for developing and delivering policies of the Council and monitoring progress against the objectives of the Corporate Plan.
- The Finance and Resources Committee has responsibility for reviewing the Council's budget and financial management and makes recommendations to Council with regard to the setting of Council Tax.
- Committees mirror the Council's main priority themes of Community Safety; Housing, Jobs and Economy, and Leisure and Health, Environment. These are allocated authority by the Council to develop and deliver policy within their specific remit set out in the constitution.
- Separate quasi-judicial committees exist for Planning, Licensing and Appeals, Alcohol and Entertainments.

- A specific committee exists for personnel decisions and policies.
- Matters relating to governance and standards are dealt with by the Governance, Audit and Standards Committee. The role of this committee is particularly relevant to the operation of the SOLACE/CIPFA code and is set out in more detail below:

## Role of the Governance, Audit and Standards Committee

The role and operation of the Governance, Audit and Standards Committee is in line with a toolkit and publication produced by CIPFA entitled Audit Committees – Practical Guidance for Local Authorities.

The specific functions delegated to this Committee are provided in its Terms of Reference which include:

- To determine attendance of members at conferences.
- To determine responses on behalf of the Council to any government, local authority or other consultation on matters within the remit of the Committee.
- The functions conferred in relation to standards of conduct by the Local Government Act 2000, the Localism Act 2011 and associated legislation.
- Without prejudice to the generality of the foregoing:
  - promoting and maintaining high standards of conduct for all members and officers
  - preparing for adoption or revision by the Council policies and codes of conduct for members, co-opted members and officers
  - monitoring the operation of the codes of conduct
  - granting dispensations to members (including co-opted members) from requirements relating to interests set out in the Members' Code of Conduct
  - advising and training members, co-opted members and officers on matters relating to conduct
  - undertaking the same duties as detailed above in respect of parish or town Councils within the Council's area
  - considering, determining and dealing with matters referred by the Monitoring Officer
  - considering, determining and dealing with matters referred by the Chief Executive or Monitoring Officer under the Council's Whistleblowing Policy
  - monitoring the complaints made against the Council including those made via the Ombudsman service
  - assessing (and reviewing if appropriate) all complaints made in respect of breaches of the Members' Code of Conduct.
- The Committee will:
  - To oversee the arrangements for the maintenance of the Council's internal control environment

- To monitor and make recommendations regarding the Council's corporate governance arrangements including the appointment of the external auditor
- Consider ways of achieving reductions in ongoing financial commitments through a review of essential and desirable services and service levels.
- o Identify opportunities for future income generation and cost savings.
- Examine further procurement and collaborative working opportunities with the private sector and other local authorities.
- Consider the Council's published financial accounts and associated documents, including the Annual Governance Statement, and give approval to them when satisfied;
- Review the work of the internal audit section including the approval of an audit strategy and annual audit plans;
- Consider significant issues arising from internal audit reviews, make recommendations accordingly and monitor management's response;
- Receive reports from the Council's external auditors, the Council's internal auditor and from any inspection agencies and monitor action in response to any issues raised;
- Oversee the effectiveness of the Council's risk management procedures, the control environment and associated fraud and anti-corruption arrangements including the approval of amendments to the strategic risk register and associated action plans;
- Monitor and review the Council's business continuity arrangements;
- Consider the Council's arrangements for corporate governance and recommend necessary action to maintain best practice and to comply with the code of corporate governance;
- Determine the discretionary elements of both national and local conditions of service;
- Determine employment and health and safety policies;
- The power to make payments or provide other benefits in cases of maladministration (section 92 Local Government Act 2000);
- To receive reports directly from the Chief Internal Auditor as and when he/she thinks fit;
- To receive reports directly from the Council's external auditors as and when appropriate.
- The Committee may appoint Panels comprising of a proportionate combination of three or five members of the main Committee.
- To determine responses on behalf of the Council to any government, local authority or other consultation on matters within the remit of the Committee.
- Consider in detail polling district boundaries for the Borough Council's administrative area and any necessary changes to ensure that:
  - electors have such reasonable facilities for voting as are practicable in the circumstances.

- as far as is reasonable and practicable, that polling places are accessible to all electors, including those who are disabled, and when designating a polling place, have regard to the accessibility needs of disabled persons.
- Consider polling places for the Borough Council's administrative area.
- Consider the warding arrangements for Broxtowe to ensure electoral equality in all areas.
- Consider the boundaries of parish councils in the Borough and warding arrangements in those areas, if appropriate.
- Consider the names of Borough Council and parish council wards.

Two joint committees exist – the Economic Prosperity, which consists of the Leaders of all councils in Nottinghamshire to consider countywide development matters; and the Bramcote Bereavement Service Joint Committee which oversees the operation of Bramcote Crematorium, which is jointly owned with Erewash Borough Council.

Two internal committees recommend changes to employee policy pay and conditions – the Local Joint Consultative Committee which considers employee related matters and the Independent Remuneration Panel, which considers matters relating to the remuneration of members. The Independent Remuneration Panel reviewed members' allowances in January 2020 and decided on a further in-depth review later in the year due to the increase in the number of committees at the Council.

The Panel recommended an increase in the allowance in-line with the employee pay award. Full Council received the report of the Panel's findings on 4 March 2020 and accepted the recommendation.

Delegation arrangements to officers are set out in detail within the Constitution. In order to ensure that decisions are made in compliance with the law and approved policy, Chief Officers are charged with responsibility for the operation of controls within their areas of responsibility and for statutory functions as necessary. They make an annual declaration of compliance through the annual statement of internal control.

Regular meetings take place between relevant senior officers and members of the Council to discuss and propose policy.

The Constitution also includes sections on the conduct of meetings, Financial Regulations, Financial Regulations (Contracts) and Codes of Conduct for members and officers.

1.7. The Council established a wholly owned leisure services company, Liberty Leisure Limited, from October 2016. These arrangements have delivered cost reductions and increased income though the company operating as a commercial entity and opportunities to better fulfil the Council's aims through increased flexibility in day-to-day operations.

Full control of the company is maintained by the Council through the governance arrangements that are in place, with the Leisure and Environment Committee maintaining an oversight of the company. Liberty Leisure Limited has continued to provide a wide range of leisure and cultural activities and generates a surplus trading position.

1.8. A Shared Services Board, chaired by the Chief Executive, meets regularly to keep shared service arrangements under review.

## 1.9. Strategies, Policies and Business Plans

The Council has a suite of strategies, policies and business plans which mirror its corporate priority themes and ensures that service delivery follows a clearly set out, politically approved and strategically led approach.

### 1.10. Electoral Arrangements

There Borough wide elections in 2019/20. The Council participated in a pilot voter ID exercise as part of these elections.

## 1.11. Statutory Officers

The Council's statutory officers are the Chief Executive (as the 'Head of Paid Service'), the Deputy Chief Executive (as the 'Section 151 Officer') and the Interim Monitoring Officer. All three officers are members of the General Management Team (GMT) and have the authority to place reports in front of an appropriate member body where an aspect of concern and within their statutory remit comes to their attention.

In particular, they are responsible for ensuring that the Council acts within the law and in accordance with established policies and procedures. The Section 151 Officer is specifically responsible for the proper discharge of financial arrangements and must advise the Council where any proposal might be unlawful or where expenditure is likely to exceed resources.

Regular discussions are held at weekly meetings of the General Management Team (GMT) about issues where governance is of concern and periodically a specific discussion takes place to identify areas of concern on the horizon, whether these may arise from such as legislative changes, changing service demands, political matters or financial problems, risk assessment that has been undertaken and any changes in the risk environment in which the Council is operating, and matters to be reported to future committees.

The Deputy Chief Executive is the appointed Section 151 Officer and is a key member of GMT. Being part of GMT, together with meeting with leading members and attending full Council, Policy and Performance Committee, Finance and Resources Committee and other appropriate committees, as required, ensures that the Section 151 Officer can provide corporate financial advice to the Council at the appropriate level and that financial implications and risks are properly taken into account.

All reports to decision making committees incorporate a statement on financial implications where appropriate which are subject to review by the Section 151 Officer and the Head of Finance Services. As such the Council's financial arrangements conform to the governance requirements of the CIPFA Statement on the Role of the Chief Financial Officer in Local Government (2016).

The Section 151 Officer's responsibilities include ensuring that GMT and senior members are made aware of any financial issues at the earliest opportunity and making sure that these are acted upon as appropriate.

The Interim Monitoring Officer also attends GMT. Part of their responsibilities include ensuring that any legislative changes are known about and implemented as appropriate, together with monitoring that the Council does not act unlawfully.

Chief Officers are responsible for ensuring that legislation and policy relating to service delivery and health and safety are implemented in practice. Each Chief Officer signs a Statement of Internal Control to acknowledge responsibility in maintaining and operating functions in accordance with the Council's procedures and practices that uphold the internal control and assurance framework.

In 2019/20 the Statements of Internal Control were reviewed to determine whether any further strengthening of the control environment can be achieved. Any areas identified have been addressed or are part of ongoing development of increased controls to be implemented during 2020/21.

### 1.12. Internal Audit

The Chief Audit and Control Officer is the Council's designated 'Head of Internal Audit' and is under the management of the Deputy Chief Executive. Whilst the Chief Audit and Control Officer is not a member of GMT, in all other respects the role is in accordance with guidance as laid down in the Public Sector Internal Audit Standards and the CIPFA Statement on the Role of the Head of Internal Audit, including their attendance at the Governance, Audit and Standards Committee and presenting reports in their own name.

Internal Audit is responsible for the review of the systems of internal control and for giving an opinion on both the corporate and service specific standards in place. The Internal Audit Charter covers all activities of the Council at a level and frequency determined using a risk management methodology. The approach is designed to be risk-based so that it can focus resources on the key areas of risk facing the Council. The current arrangements include sharing Internal Audit management resources with Erewash Borough Council.

In advance of each financial year the Governance, Audit and Standards Committee is responsible for approving the Internal Audit Plan that governs each year's activity. Upon completion of each audit assignment, a report is produced for management with agreed actions for improvement. Regular progress reports on Internal Audit activity are submitted to the Governance, Audit and Standards Committee for scrutiny. This Committee can request further reviews to be undertaken and can request other committees to further investigate matters arising from any activities within their remit.

### 1.13. External Audit

The external auditor reviews the Council's arrangements for:

- preparing accounts in compliance with statutory and other relevant requirements
- ensuring the proper conduct of financial affairs and monitoring their adequacy and effectiveness in practice
- securing economy, efficiency and effectiveness.

The external auditor gives their opinion on the Council's accounts and whether or not proper arrangements exist to secure value for money.

The Council continues to examine the use of its financial systems to help produce information for financial management, the capacity of the Finance Services teams and the financial reporting processes used to advise Members during the course of the year.

### 1.14. Fraud and Corruption

The Department of Work and Pensions (DWP) established a Single Fraud Investigation Service (SFIS) to manage benefit fraud investigation on a national basis. Officers employed by the Council to investigate benefit fraud transferred to SFIS in November 2015.

The Chief Audit and Control Officer is the central contact for non-benefit fraud allegations. The role of Internal Audit has been extended to act as a coordinating and investigating service for all non-benefit related fraud and corruption reports and to manage the Council's response to such reports. Internal Audit is supported in this by procuring specialist fraud investigation services as required from local partners, including Erewash Borough Council.

### 1.15. Partnerships

The Governance, Audit and Standards Committee has the responsibility to examine further procurement and collaborative working opportunities with the private sector and other local authorities. All of the policy committees have included in their remit the power to direct the work of any delivery vehicles established to deliver services within their remit. This may include partnership arrangements, including those with the voluntary and community sector. Where grants are provided to voluntary sector organisations, conditions are applied regarding the reporting of the activities of the grant receiving body and its financial standing. In particular, where grant funding exceeds a given value a service level agreement may be used to gain assurance over the use of funds.

## Significant Governance Issues – Action Plan

We propose over the coming year to take steps to address the matters listed as "opportunities for improvement" to further enhance our governance arrangements. We are satisfied that these steps will address the need for improvements that were identified in our review of effectiveness and will monitor their implementation and operation as part of our next annual review.

Councillor M Radulovic MBE Leader of the Council Broxtowe Borough Council R Hyde Chief Executive Broxtowe Borough Council